State of Colorado Department of State

ELECTIONS DIVISION



Gigi Dennis SECRETARY OF STATE December 28, 2006

2006 GENERAL ELECTION:

FINDINGS OF THE PUEBLO COUNTY GENERAL ELECTION AUDIT

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STATE OF COLORADO **Department of State**

1700 Broadway Suite 270 Denver, CO 80290



Gigi Dennis **Secretary of State**

Holly Z. Lowder **Director, Elections Division**

December 28, 2006

Prior to Election Day, November 7, 2006, the Office of the Secretary of State received several phone calls expressing concerns related to the conduct of Pueblo County Clerk & Recorder Chris Munoz. In response to these concerns and at the request of Doris Morgan, Pueblo County Republican Chairman, Secretary of State Gigi Dennis decided to send an observer, Barbara J. Pasco, to Pueblo on Election Day and the days following. Ms. Pasco is a former Colorado County Clerk and Recorder and a registered Republican.

Ms. Pasco subsequently provided a written report to the Office of the Secretary of State which prompted an investigation into the policies and procedures of the Pueblo County Clerk and Recorder's Office pursuant to § 1-1-107(2)(b), C.R.S. Contained herein are the details of the investigation and the findings of the Secretary of State.

November 7, 2006 – Election Day

At approximately 8:00 pm on Election night, the Elections Division of the Secretary of State's Office received phone calls from Richard Westfall, attorney associated with the Republican Party, and Ms. Pasco expressing concerns over the denial to admit watchers into the absentee ballot optical scan room at the Pueblo County Clerk and Recorder's Office ("Clerk"). Linda Fenwick, Deputy Clerk & Recorder, reportedly denied the watchers access stating the watchers lacked the "requisite" Colorado Bureau of Investigation ("CBI") background check.

Upon receiving the information, Holly Lowder, Director of Elections, and Wayne Munster, Deputy Director of Elections, spoke with Ms. Pasco who then conveyed to the Pueblo County staff that no CBI background check was necessary and that watchers with a valid watchers certificate were to be allowed into the absentee ballot optical scan room. At that time the watchers were allowed in to observe the process.

November 20, 2006 – Observations from Barbara J. Pasco

On November 20, 2006, Ms. Pasco provided a report via e-mail to Ms. Lowder and Mr. Munster. In the report, Ms. Pasco detailed the processing of absentee ballots, to include the lack of signature verification of said ballots and the lack of organization while processing said ballots. Ms. Pasco noted that the counting of the absentee ballots began at approximately 3:00 pm on Election Day, rather than the ten (10) days prior allowed by statute (§ 1-8-302(2), C.R.S.).

November 21, 2006 – Secretary of State Request

On November 21, 2006, Ms. Pasco provided a more detailed report of her observations as requested by the Secretary of State. In her report, Ms. Pasco questioned the accountability of the Clerk's office regarding the signature verification of the absentee ballots. Ms. Pasco stated:

Prior to my arrival on Tuesday morning, the absentee judges were keeping a "Pollbook", writing each person's name in it that had returned a ballot. On Tuesday they said they had been told they did not need to continue this process. They then proceeded to open ballots, check written signature against a printed label, tear off stub and put in a pile of 25 for the actual counting through the voting machine. They said they had already entered 7,000 signatures in this book. What were these judges using in order to be able to balance what they were actually doing in that room, if they no longer had the use of the Pollbook and there wasn't anything else provided by the clerk/staff for their use in the accountability process?

Upon reading Ms. Pasco's response, Secretary Dennis requested that the Elections Division contact Ms. Munoz by letter requesting a written response detailing her procedures for absentee ballot signature verification pursuant to § 1-8-114.5, C.R.S. The letter was dated November 21, 2006 and sent via fax, e-mail and registered mail. Ms. Munoz was given until the close of business on November 27, 2006 to reply, and did provide a response to the Director of Elections within the allotted time.

November 21, 2006 – Phone Conversation with Linda Fenwick

Ms. Lowder and Stephanie Cegielski, Legal Specialist, spoke with Ms. Fenwick via telephone prior to issuing the letter to Ms. Munoz. Ms. Fenwick explained that signature verification had not occurred because the county was still waiting on the State to implement a statewide voter registration database. She indicated that she had been directed by Drew Durham, former Director of HAVA, and Brian Mouty, former Project Manager, not to proceed until the statewide system was implemented, at which time they would be able to do all signature verification electronically. Ms. Lowder indicated that neither Mr. Durham nor Mr. Mouty had been employed by the Secretary of State for some time, nearly two years in one instance. Ms. Fenwick insisted that she had been in contact with the two and had been instructed that she did not need to adhere to the statute until the Clerk was able to do so electronically.

November 27, 2006 – Response of Chris Munoz

Ms. Munoz's response, dated November 27, 2006, provided little insight as to the process and procedures put in place for the handling and management of absentee ballots in accordance with state law as requested. Rather, she noted that the state had failed to comply with the Help America Vote Act of 2002 ("HAVA"), which requires a statewide voter registration database. Ms. Munoz stated that based upon the failure of the state to implement said system "Pueblo County complied with C.R.S. 1-8-114.5 to the extent humanly possible." She further stated that "signatures on absentee ballots were reviewed to verify that they matched the names listed on the address labels. Questionable signatures were set aside for additional review and verification"; however there was no indication as to how many were set aside for additional verification.

The letter further stated that the December 1, 2005 cancellation of the Accenture contract placed Pueblo in a position to only do the "best job possible" in verifying the absentee ballot signatures for 2006. Ms. Munoz suggested that the first step toward resolution of the signature verification is to implement a statewide voter database with computerized signatures.

November 28, 2006 – Secretary of State Internal Meeting

On November 28, 2006, members of the Secretary's staff met to discuss the response by Ms. Munoz. At that time it was determined that the need may arise to conduct a random sample of the absentee ballot envelope signatures. To determine whether or not an audit was necessary, Secretary Dennis requested that Mr. Munster and Ms. Cegielski meet with Ms. Munoz to discuss her processes and procedures in greater detail.

December 1, 2006 – Meeting with Pueblo Officials

On December 1, 2006, Mr. Munster and Ms. Cegielski traveled to Pueblo to speak with Ms. Munoz; Ms. Fenwick; Dan Kogovsek, County Attorney; and Valerie Haines, Assistant County Attorney. The main topic of conversation was the manner in which the absentee ballots were managed; however the group also discussed the written complaints received by Ms. Cegielski on November 21, 2006 alleging impropriety on the part of the Clerk's office.

Ms. Munoz verbally guided everyone through the absentee ballot verification process used in the 2006 General Election. She explained that upon receipt of the absentee ballot application, the Clerk's office verified the absentee ballot application against the voter registration record; this ensured verification of registration by the voter and the issuance of the proper ballot style to the voter.

Upon verification, a label containing a bar code was created and placed on the absentee ballot return envelope. The bar code on the label is tied to a unique identifier which is tied to the voter that requested the absentee ballot, this unique identifier also appeared on the label. The bar code on the label is scanned by the Clerk's office, which then updates the electronic voter registration record to indicate that an absentee ballot was requested and sent to a specific voter. If a voter opted to pick-up their absentee ballot in person, rather than having it mailed to them, a form was attached to the absentee ballot application containing the signature of the voter and the signature of either an election judge or employee of the Clerk's office.

Once the absentee ballot was returned, the bar code was once again scanned. Upon receiving the absentee ballot, two (2) absentee judges, one from each political party, verified that the signature on the absentee ballot envelope and the name on the label were in fact the same person. If the judges did not agree, the label and the signature were forwarded to a panel of five (5) absentee judges for review. If this panel could not make a determination that the label and the signature were in fact the same person, the signature was then checked against either the voter registration file or the absentee ballot application. If there was still disagreement the voter was notified and asked to verify in-person.

Mr. Munster and Ms. Cegielski inquired as to the status of all files related to the election, specifically the absentee ballot applications and absentee ballot envelopes. Ms. Munoz indicated that she had all absentee ballot applications filed in alphabetical order at the elections warehouse and that the absentee ballot envelopes were in sealed tubs, but were in no particular order. She further indicated that she also had the voter registration files on the premises.

The four Pueblo County personnel present at the meeting expressed concern over the lack of an electronic database of signatures. Additionally, they requested the assistance of the Secretary of State to help devise a solution to implement in the interim period prior to the deployment of a statewide voter registration database. The Secretary of State representatives offered to do some research to determine if a stand-alone system might be beneficial for Pueblo, but also emphasized Pueblo's responsibility in doing the same.

December 5, 2006 – Secretary of State Internal Meeting

Once again, on December 5, 2006, members of the Secretary's staff met to discuss the signature verification issues in Pueblo County.

Secretary Dennis determined that an audit of the absentee ballot envelope signatures was to be conducted on 5% of the envelopes, which were to be chosen at random. The 5% was based upon the requirements set forth in statute for signature verification of initiative petitions. Pueblo received 13,446 absentee ballots for counting, meaning that 672 envelopes were to be sampled.

December 7, 2006 – Phone Conversation with Ms. Munoz

Mr. Munster spoke via telephone with Ms. Munoz on December 7, 2006 and arranged for the audit to be conducted on Tuesday, December 12, 2006. Ms. Munoz agreed to allow access to representatives from the Office of the Secretary of State and to provide election judges representing each major political party.

December 11, 2006 – Correspondence with Ms. Munoz

The day prior to the audit, Ms. Munoz was sent a letter indicating that the signature verification was to be done using the voter registration records as opposed to the absentee ballot applications. Any deviation from this plan was to be determined and authorized by the Secretary of State representatives ("Representatives").

December 12, 2006 - Day 1 of Audit

On December 12, 2006, Mr. Munster and Ms. Cegielski arrived at the Pueblo County Clerk & Recorder's Office at 8:00 am. The two were escorted across the street to the Elections Warehouse by Jeff Byland, an employee of the Clerk's office. Ms. Munoz and Ms. Fenwick followed shortly thereafter with four (4) election judges; Judith Porter, Bertha Montoya, Robin Brewer, and Joseph Martinet. Everyone present signed the building access log.

Mr. Byland and Ralph Valdez then proceeded to retrieve six (6) sealed tubs containing the absentee ballot envelopes. Each tub was sealed with three (3) seals, each of which were read aloud and verified, then broken.

The Representatives gathered 112 envelopes from each of the six (6) tubs, for a total of 672 envelopes and 5% of the total envelopes returned. The envelopes were gathered from various locations in each tub – from front to back and top to bottom. The envelopes were then placed into six (6) mail tubs for distribution and alphabetization.

Mr. Byland and Mr. Valdez then retrieved a number of sealed boxes containing the absentee ballot applications. The Representatives reiterated their concerns about using the absentee ballot applications in the signature verification process. Ms. Munoz indicated that she felt it would be a more efficient process since the voter registration files were filed by year and day of the year (1-365/366) on which the registration was made (i.e. if a voter registration form was filed with the Clerk's office on February 3, 2003 the form would be filed as 2003-034). This filing process would require cross referencing each envelope with the voter information in the computer to ascertain when they registered to vote, then calculate what day of the year the date corresponded to, then locate the box containing that number and search through all forms filed on that day to find the voter corresponding to the envelope to be verified.

The Representatives made the decision to use the absentee ballot applications and were under the impression, based on the conversation at the December 1 meeting, that the applications were filed alphabetically and would be relatively easy to reference. However, at that time the Clerk's staff informed the Representatives that the applications were filed alphabetically by first letter only. Additionally, there were four (4) different sizes of absentee ballot applications and each was filed separately, meaning there would be four (4) different places to look for each letter of the alphabet.

Mr. Munster spoke with Bill Hobbs, Deputy Secretary of State, expressing his concerns over the amount of time it could take to match the envelopes with their applications based on the filing of the applications. Mr. Hobbs offered suggestions as to how to make the process more efficient in light of the system of filing utilized by the Clerk's office, and then indicated that everyone should try their best to complete the audit. Upon speaking with Mr. Hobbs, Mr. Munster authorized the breaking of the seals on the absentee ballot application boxes. Once again Mr. Bylund and Mr. Valdez read and verified the seals on each box prior to breaking the seals.

The mail tubs containing the selected envelopes were distributed and the matching process began. The four (4) judges, the two (2) Representatives, as well as Ms. Munoz and Ms. Fenwick all began sorting and matching the envelopes and applications. Ms. Munoz and Ms. Fenwick were allowed by the Representatives to assist in the matching process and were either paired with a judge or were in the presence of at least one judge at all times.

The Representatives expressed concerns to both Ms. Munoz and the State as to the amount of time it could take to match each of the 672 envelopes with their corresponding application. Ms. Fenwick also commented on the length of time it would take and additionally stated that she felt

as though they would still be doing signature verification if they had been forced to do so prior to the election.

While the four judges and two county personnel were matching, Mr. Munster and Ms. Cegielski began alphabetizing the applications to the second letter of the last name. The hope was that it would be easier for the judges to reference. The matching continued until approximately 5:00 pm in the evening, with only one judge matching all of her envelopes. Just prior to the 5:00 pm time, Mr. Munster telephoned the Department of State to request two (2) additional representatives for the following day.

Upon everyone leaving the warehouse the door was locked and sealed. The seal was placed over the lock and across the opening between the door and the door jam. The seal log was updated with the seal information and signed.

December 13, 2006 – Day 2 of Audit

On Wednesday, December 13, 2006, Mr. Munster and Ms. Cegielski arrived back at the Elections Warehouse at approximately 8:35 am. The two additional representatives from the State, Kathryn Mikeworth and Cesi Gomez, arrived several minutes earlier at 8:30 am. Upon arriving, the Representatives noted that the judges had commenced matching activities. The access log shows that the four election judges arrived at 8:10 am and that Ms. Munoz and Ms. Fenwick arrived at 8:30 am.

The four judges, the two Clerk staff members and Mr. Munster all continued matching envelopes to applications. Ms. Gomez began collecting the envelopes that were already matched and logging the name and voter ID number on the Signature Verification Tracking Log ("Log"). The Log, envelopes and applications were then provided to Ms. Cegielski (registered Republican) and Ms. Mikeworth (registered Democrat) for verification of the signatures. Signatures which were questioned by either Ms. Cegielski or Ms. Mikeworth, or both, were placed to the side to be reviewed by Mr. Munster (registered Democrat) and Ms. Gomez (registered Unaffiliated).

At approximately 3:00 pm all envelopes had been matched and the signatures verified by Ms. Cegielski and Ms. Mikeworth. Mr. Munster, Ms. Cegielski and Ms. Mikeworth then verified the Logs against the matched envelopes to ensure that there were in fact 672 envelopes, whereby achieving the 5% random sample. Upon reconciling the Log to the envelopes it was determined that 673 envelopes had been matched and initial signature verification completed.

Mr. Munster and Ms. Gomez then proceeded to verify the twenty (20) signatures which Ms. Cegielski and Ms. Mikeworth did not agree with. The pair sided with Ms. Cegielski and Ms. Mikeworth on eleven (11) of the twenty questionable signatures. In most instances, comments were recorded on the Log when a disagreement between the envelope and the application occurred.

Upon completion of the signature verification, all envelopes and their corresponding applications were placed into a tub and sealed with three (3) seals: Blue -0205269; Red -43195 and 43181. Mr. Munster read the seal numbers aloud to Ms. Cegielski and then placed the seals onto the tub.

The remaining envelopes and applications were to be resealed and returned to storage, but were not done while Representatives were present. All State personnel returned to Denver, leaving Pueblo around 4:30 pm.

Further Background

Colorado Revised Statutes section 1-8-114.5 ("Verification of Signatures") was passed in 2003 and provided local election officials until 2006 to achieve full compliance. The signature verification requirement addressed in C.R.S 1-8-114.5 specifies only that each signature be verified. The method employed to verify that signature, either by electronic or manual means, was left to the discretion of the local election official.

At the Statewide Colorado Registration and Election Management System ("SCORE") Steering Committee meeting on March 8, 2005, it was identified by the State's IV&V ("Independent Verification & Validation") contractor that the Department of State's termination of the contract with Accenture for their Voter Registration and Election Management System could provide a risk for compliance with the signature verification requirement. However, Pueblo knew they could not delay the scanning of signatures into their systems because the statewide voter registration system with Accenture would not have been accessible for the 2006 Primary Election. Also, the Sequoia's RISC system was no longer supported by the vendor. A system upgrade to the Sequoia Integrity Voter Registration System would be required in order to provide Pueblo with an electronic signature verification capability.

As a result of that identified risk, the state agreed to provide Pueblo with six personal computers necessary to convert to a newer version of Sequoia's Integrity Voter Registration System which did support signature verification. In April 2005, Pueblo indicated to the Department of State's SCORE Project Manager, that they had received the necessary support of their governing board for the funding of that conversion and the State delivered the equipment to Pueblo in good faith for use in the August Primary Election.

Additionally, if the local election official had at their disposal a digitized signature in an electronic election management system, they could verify that signature electronically. In the event that the electronic database was unavailable for any reason, the same signature verification could be achieved through the manual process of reviewing the signature on file with the Clerk and Recorder.

Purpose of the Audit

§ 1-8-114.5, C.R.S., specifically requires signature verification be conducted on all absentee ballots received by the county clerk in every statewide primary and general election held in 2006 or any subsequent year. The purpose of the statute is to ensure that no fraudulent activity occurs in the voting of absentee ballots.

The process implemented by Pueblo allows only for verification of the name on the envelope label to the name on the signature line and is not in compliance with state law. The decision of

this office to conduct an audit was to ensure that no fraud occurred in relation to the absentee ballots mailed and received by the Clerk's office.

Findings of the Audit

Upon the completion of the 5% audit, there appears to be no occurrence of fraudulent activity. Signature verification should have been conducted by the Clerk's office beginning on the tenth day before the election, pursuant to Colorado law.

Of the envelopes sampled, approximately 1.6%, or 11, of the signatures compared did not match the signature on the absentee ballot application. The Representatives verifying the signatures were in agreement that the envelope and the application were not a match.

Based on the percentage above, of the 13,446 absentee ballots received by the Clerk's office, approximately 215 are projected to have been non-matching signatures and would need further verification. The verification could be obtained either through the voter registration records or through contacting the voter for further verification. It is impossible to project what percentage of the estimated non-matching signatures would not be counted.

Additionally, it is important to note the election judges had each served as election judges for Pueblo County for at least ten (10) years apiece and that both the judges and the Clerk personnel were very helpful and cooperative.

Conclusion

The audit did not produce any indication that mass fraud occurred in the Pueblo 2006 General Election. It is suggested that better organization and filing would ease concerns of potential fraud by the public and this office.

Pueblo must take appropriate steps to comply with the statutory requirements on signature verification.

Recommendations to the In-coming Pueblo County Clerk & Recorder

The County Clerk and Recorder is the Designated Election Official ("DEO"), as prescribed by law, and is to adhere to the state election code as defined in Title 1 of the Colorado Revised Statutes as well as the rules promulgated by the Secretary of State. Since the responsibility falls on the DEO it is important to have the proper safeguards in place to ensure compliance with the law.

The State has entered into a new contract for development and deployment of a statewide voter registration system in 2008; however Pueblo should take steps to ensure that records are kept in a manner that is easy to comply with state law and be prepared to have a process in place for back-up signature verification.

The audit raised questions about the efficiency of the filing system used by the Clerk's office. It is our recommendation that absentee applications be filed in alphabetical order as they are

received and processed. The alphabetization should be done by the complete last name, or at the very least the first two to three letters of the last name. By alphabetizing in a more efficient manner the applications can be referenced more easily.

With regard to the processing of absentee ballots, the Secretary of State's Office recommends using the entire ten (10) days for processing absentee ballots as set forth in § 1-8-303, C.R.S. This will ensure that signatures can be verified and voters notified in a timely manner, as well as efficient and timely counting of all absentee ballots.

The Elections Division of the Secretary of State's Office conducts HAVA and election law training sessions for County Clerks as well as their elections staff. It is recommended that the Clerk and key staff members participate in the trainings, and ensure the achievement of a diverse coverage of all courses. Additionally, this office encourages the Clerk to review the election laws prior to any election to ensure compliance.

This office further recommends attending the various clerks' conferences during the year. The meetings will afford the opportunity to meet clerks throughout the state and provide a valuable source of reference as election time approaches.

Complaints Filed with the Secretary of State

Sharon Richardson

Ms. Richardson alleged that individuals associated with the John Salazar campaign were going door to door in her neighborhood providing absentee ballot applications and ballots. She was concerned that individuals ineligible to vote were being allowed to do so by completing the absentee ballot application.

Jason W. Martinez

Mr. Martinez alleged that he was an observer for the Republican party and Ms. Munoz refused to sign his watchers certificate.

Diana E. Gomez

Ms. Gomez's complaint detailed the denial by Ms. Munoz and Ms. Fenwick on Election night to allow watchers in to the tally room.

Doris Morgan

Ms. Morgan also detailed the denial by the County Clerk to allow watchers into the tally room on Election night.

Darien Gomez

Mr. Gomez filed a complaint alleging impropriety based upon the numbers provided him by the Clerk's office related to absentee ballots returned prior to Election Day.

Robert W. Miller

Mr. Miller's complaint expressed concern over Pueblo County Attorney Dan Kogovsek coming and going from the tally room throughout Election night.

Roger Gomez

Mr. Gomez detailed the denial by the County Clerk to allow watchers into the tally room on Election night.

Response to the Complaints filed with Secretary of State

The bulk of the complaints received detailed the denial of entrance of appointed watchers to the tally room by Ms. Munoz and her staff. The Office of the Secretary of State was made aware of the situation and rectified the issue on Election night. The Elections Division received only two phone calls that night reporting the problem, one from Mr. Westfall and one from Ms. Pasco. Ms. Munoz further notified this office that Roger Gomez did not have a valid watchers certificate, as required pursuant to § 1-7-106, C.R.S. and Election Rules of the Colorado Secretary of State Rule 8.2, which was one of the reasons he was denied entrance to the absentee ballot optical scan room.

In speaking with Ms. Munoz, Ms. Cegielski obtained the names of the individuals present in the absentee ballot optical scan room on Election night. The individuals present were Ms. Munoz, Ms. Fenwick, Mr. Kogovsek, Ms. Haines, Mr. Byland, Ms. Porter, Ms. Montoya, Ms. Brewer and Mr. Martinet. Ms. Cegielski has spoken with the individuals present that evening and determined that there appears to be no occurrence of impropriety as alleged. Only individuals authorized to handle ballots were actually handling ballots and those individuals did not include Ms. Munoz, Ms. Fenwick and Mr. Kogovsek.

Ms. Fenwick addressed the mix-up in numbers which was the focus of the complaint filed by Darien Gomez. The numbers reported to Mr. Gomez were not merely the number of absentee ballots returned to the office; the number provided included the early voting totals which artificially inflated the absentee returns.

Ms. Richardson did not provide any contact information which would allow this office to verify the information she provided in her complaint. However, upon reviewing the Clerk's processes, the ballot inventory and the canvass board findings there is no indication that any absentee ballot left the office without a label identifying the voter or acknowledgement by the voter that they personally picked up the ballot.

Stephanie Cegielski

From:

Holly Lowder

Sent:

Tuesday, November 21, 2006 11:52 AM

To:

Stephanie Cegielski

Subject:

FW: Pueblo Election

Attachments:

Holly Lowder.vcf



Holly Lowder.vcf (4 KB)

Holly Z. Lowder
Director of Elections
Colorado Department of State
1700 Broadway Suite 250
Denver, CO 80290
Holly.Lowder@sos.state.co.us

ph: 303-894-2200 x6301 Cell ph: 303-929-1347

Fax 303-869-4861

----Original Message----

From: Robert Pasco [mailto:bpasco@bresnan.net]

Sent: Monday, November 20, 2006 6:44 AM

To: Holly Lowder Cc: Wayne Munster

Subject: Pueblo Election

Ms. Holly Lowder
Director of Elections
1700 Broadway Suite 250
Colorado Department of State
Denver, Co. 80290

Dear Ms. Lowder:

As an Official Observer for the State of Colorado, I was asked to be in Pueblo County for \cdot the General Election held on November 7, 2006.

It was brought to my attention that it appeared that the clerk did not have the software program needed in order for staff to be able to verify the voter's signature once the absentee ballot was returned to that office.

The actual processing (counting) of the absentee ballots did not begin until approximately

3:00pm on Tuesday. There appeared to be some difficulty in the verification of the machine count verus the hand count. Only two of the 24 boxes were counted on election day.

On Wednesday there appeared to be a problem with becoming organized. Therefore, the process became "bogged" down and only three boxes were counted. There was still the uncertainty of machine verus hand count(checks and balances).

Also, on Wednesday, while the ballots were being processed, using the voting machine, one judge made the decision (alone) whether the rejected ballots would be duplicated or sent through the machine again. In this observer's opinion, there should have been two judges making this decision, removing the implication of any impropriety.

Thursday was spent running ballots through the voting machine in order to get some sort of tally. At this point in the process, in my opinion, the checks and balances were put aside in order to accomplish this task. Perhaps this will be accomplished once the Canvass Board meets.

The absentee process should have started 10 days prior to the election, as provided by law, then perhaps the absentee portion of the General Election would have been completed much earlier.

It has, once again, been an honor to serve the citizens of Colorado as an Official Observer for the Secretary of State. Thank you for the opportunity.

Sincerely,

Barbara J. Pasco 683 Ridgewood Rd. Canon City, Co. 81212 719-269-8963

Stephanie Cegielski

From:

Wayne Munster

Sent:

Tuesday, November 21, 2006 11:01 AM

To:
Subject:

Stephanie Cegielski FW: Pueblo Elections

----Original Message----

From: Robert Pasco [mailto:bpasco@bresnan.net]

Sent: Tuesday, November 21, 2006 10:32 AM

To: Holly Lowder Cc: Wayne Munster

Subject: Pueblo Elections

Ms. Holly Lowder
Director of Elections
1700 Broadway Suite 250
Colorado Department of State
Denver, co. 80290

Dear Ms. Lowder:

The following is in reference to your request of a more detailed report regarding the Pueblo Elections.

I question the accountability of the clerk's office if there was not a procedure in place in order to verify the signature on an absentee ballot once it was returned to the clerk's office.

There wasn't any leadership provided by the supervisor of the elections department to the judges during the absentee process.

You must have one judge from each political party determining which ballots are to be duplicated. This was not true on Wednesday, when there was only one political party represented.

Prior to my arrival on Tuesday morning, the absentee judges were keeping a "Pollbook", writing each person's name in it that had returned a ballot. On Tuesday they said they had been told they did not need to continue this process. They then proceded to open ballots, check written signature against a printed label, tear off stub and put in a pile of 25 for the actual counting through the voting machine. They said they had already entered 7,000 signatures in this book. What were these judges using in order to be able to balance what they were actually doing in that room, if they no longer had the use of the Pollbook and there wasn't anything else provided by the clerk/staff for their use in the accountability process?

When running ballots through the voting machine, what you run through must balance what you have in hand count, or whatever you are using for accountability. This did not happen in Pueblo. By Thursday, they disregarded the process of running 25-100 ballots through the machine and then stopping to see if the machine count matched the actual count of ballots.

There should have been more public judges and less employees used in this process.

The end result of this election may have been the same regardless of how the absentee portion was processed. However, the appearance of impropriety and lack of accountability should not have been a part of this procedure.

11/2/10/

If there is anything more you need, please let me know.

•

As always, it is an honor to serve the citizens of Colorado on behalf of the Secretary of State.

Sincerely,

Barbara J. Pasco 683 Ridgewood Rd. Canon City, Co. 81212 719-269-8963

STATE OF COLORADO

Department of State

1700 Broadway
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Denver, CO 80290



Gigi Dennis Secretary of State

Holly Z. Lowder
Director, Elections Division

November 21, 2006

Ms. Chris Munoz 215 West 10th Street Pueblo, CO 81003

Re: Absentee Ballot Signature Verification for the 2006 General Election

Dear Ms. Munoz:

The Secretary of State has received a report from Barbara Pasco in which she details her observations of the Pueblo County Clerk and Recorder ("Pueblo Clerk") staff on Election Day and the several days thereafter. In her report, Ms. Pasco raises concerns about the apparent lack of a procedure to verify the signature on absentee ballots upon their return, as required by section 1-8-114.5, C.R.S. (2006).

Section 1-1-107(2)(b), C.R.S., authorizes the Secretary of State "[t]o inspect, with or without the filing of a complaint by any person, and review the practices and procedures of county clerk and recorders, election commissions, their employees, and other election officials in the conduct of primary, general, and congressional vacancy elections and the registration of electors in this state."

The Secretary of State requests a written response explaining whether and how the Pueblo Clerk's staff verified signatures on absentee ballots in accordance with section 1-8-114.5, C.R.S. (2006) Given the upcoming deadline for certifying election results, I would appreciate receiving the Pueblo Clerk's response by the close of business on November 27, 2006. Based on the written observations of Ms. Pasco and the Pueblo Clerk's written response, the Secretary of State will determine whether further investigation may be warranted.

Sincerely,

Holly Z. Lowder

Director of Elections

140.7PA PAS

AND THE COUNTY OFFICE & NECOUNTER A TRIBORAGES

RECEIVED



PUEBLO COUNTY

P.O. BOX 878 PUEBLO, COLORADO 81002-0878 NOV 2 7 2006

CO SECRETARY OF STATE
CHRIS C. MUNOZ
COUNTY CLERK
AND RECORDER
(719) 580-4507
FAX (719) 580-48%

November 27, 2006

VIA FACSIMILE (303) 869·4861 ORIGINAL VIA U.S. FIRST CLASS MAIL

Holly Z. Lowder
Director of Elections
Department of State
State of Colorado
1700 Broadway, Suite 270
Depver, Colorado 80290

Re: Absentee Ballot Signature Verification for the 2006 General Election

Dear Ms. Lowder:

This letter is in response to your letter dated November 21, 2006. Frankly, I was surprised to receive your letter for two reasons. First, your letter was mailed two weeks after the general election and was received just prior to the upcoming deadline for certifying the general election results. Secondly, Barbara Pasco observed this office's procedure for opening and tabulating absentee ballots on November 7, 2006, and expressed no concerns to the election judges, to me, or to my staff about the process. Ms. Pasco's comments to the election judges who processed absentee ballots were "You're doing just fine", "I'm bored" and "You people are too organized."

As you know, the Help America Vote Act of 2002 ("HAVA") required your office to have a statewide voter registration database in place by January 1, 2006. Unfortunately, your office has failed to achieve HAVA compliance. Given the Secretary of State's office's failure to complete a statewide voter database, Pueblo County complied with C.R.S. 1.8.114.5 to the extent humanly possible. The signatures on absentee ballots were reviewed to verify that they matched the names listed on the address labels. Questionable signatures were set aside for additional review and verification.

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Letter to Ms. Holly Lowder November 27, 2006 Page 2

Pueblo County planned to have the computer hardware and software necessary for signature verification for absentee ballots in place for the 2006 primary and general elections. However, on December 1, 2005, your office cancelled the contract with Accenture to create a statewide voter database. Given your office's failure to comply with applicable Federal and State statutory deadlines, Pueblo County did the best job possible in verifying absentee ballot signatures in 2006. I have a core group of approximately 5.6 Election Judges who have processed absentee ballots for this office for the past 10 years from the Republican and Democratic parties and their integrity, dedication and professionalism has been demonstrated throughout each election.

I welcome further investigation of this matter by your office. However, I respectfully suggest that the first step toward resolution of the absentee ballot verification issue is for your office to implement a statewide voter database with the computerized capability to verify signatures on absentee ballots to make sure that they match signatures on file. Toward that end, I was delighted to learn that your office entered into a contract with Saber Software, Inc. of Oregon, effective October 26, 2006. Pueblo County looks forward to working with your office and Saber Software, Inc. to help integrate and implement the final database.

Please contact me if you should have additional questions.

Very truly yours,

Chris C. Munoz

County Clerk and Recorder

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STATE OF COLORADO

Department of State

1700 Broadway
Suite 270
Denver, CO 80290



Gigi Dennis Secretary of State

Holly Z. Lowder
Director, Elections Division

December 11, 2006

Ms. Chris Munoz 215 West 10th Street Pueblo, CO 81003

Re: Ab

Absentee Ballot Signature Verification for Random Sample Audit

Dear Ms. Munoz:

The Secretary of State will be conducting an audit of the absentee ballot signatures using a random sample. Two representatives from this office, Wayne Munster and Stephanie Cegielski, will be in Pueblo beginning at 8:00 a.m. on Tuesday December 12, 2006 and leaving upon completion of the audit.

The audit will consist of a random sampling of 5%, or 672, of the absentee ballot signatures. The Secretary of State representatives will select the envelopes to be verified, staff from your office will then be asked to retrieve the voter registration card of the voter, and the four (4) election judges you have selected will verify the match of the signatures. The judges will be paired and assigned to approximately half of the envelopes to be audited. In the event that the judges are unable to affirm verification of the signature on the envelop versus the voter registration card, the absentee ballot application signature may be considered. However, this will be at the discretion of the representatives of the state.

The representatives from the Secretary of State's Office will observe the verification process and will document the process. In addition to standard documentation, a Signature Verification Tracking Log will be maintained and signature verified by each pair of judges as well as one of the representatives.

This office greatly appreciates your assistance and cooperation in the entirety of the matter and in the conduct of the audit.

Sincerely,

Holly Z. Lowder

Director of Elections

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STATE OF COLORADO Department of State

1700 Broadway
Suite 270
Denver, CO 80290



Gigi Dennis
Secretary of State
Holly Z. Lowder
Director, Elections Division

Statutes cited in Pueblo Absentee Ballot Signature Verification Report dated December 19, 2006.

Colorado Revised Statutes

1-8-114.5. Verification of Signatures. (1)(a) Except as provided in paragraph (b) of this subsection (1), in every statewide primary and general election held in 2006 or any subsequent year, an election judge shall compare the signature on the self-affirmation on each return envelope of each absentee ballot with the signature of the eligible elector on file in the office of the county clerk and recorder in accordance with subsection (2) of this section.

- 1-1-107. Powers and duties of secretary of state penalty. (2) In additional to any other powers prescribed by law, the secretary of state shall have the following powers:
- (b) To inspect, with or without the filing of a complaint by any person, and review the practices and procedures of county clerk and recorders, election commissions, their employees, and other election officials in the conduct of primary, general, and congressional vacancy elections and the registration of electors in this state;
- 1-8-303. Delivery of absentee and early voters' ballots to supply judge. At any time during the ten days prior to and including the election day, the designated election official shall deliver to the judges of the absentee and early voters' ballot counting place all the absentee envelopes received up to that time in packages or in ballot boxes that are locked and secured with a numbered seal together with the signed applications for the absentee ballots, the count and the list of absentee and early electors, and the record of absentee ballots as provided for in section 1-8-108 for which a receipt will be given. The designated election official shall continue to deliver any envelopes containing absentee ballots that may be received thereafter up to and including 7 p.m. on election day. On the sealed packages and boxes of absentee envelopes shall be printed or written "This package (or box) contains (number) absentee envelopes." With the envelopes, the designated election official shall deliver to the supply judge written instructions, which shall be followed by the election judges in casting and counting the ballots, and all the lists, records, and supplies needed for tabulating, recording, and certifying the absentee and early voters' ballots.

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Pueblo County

Absentee Ballot Signature Random Audit

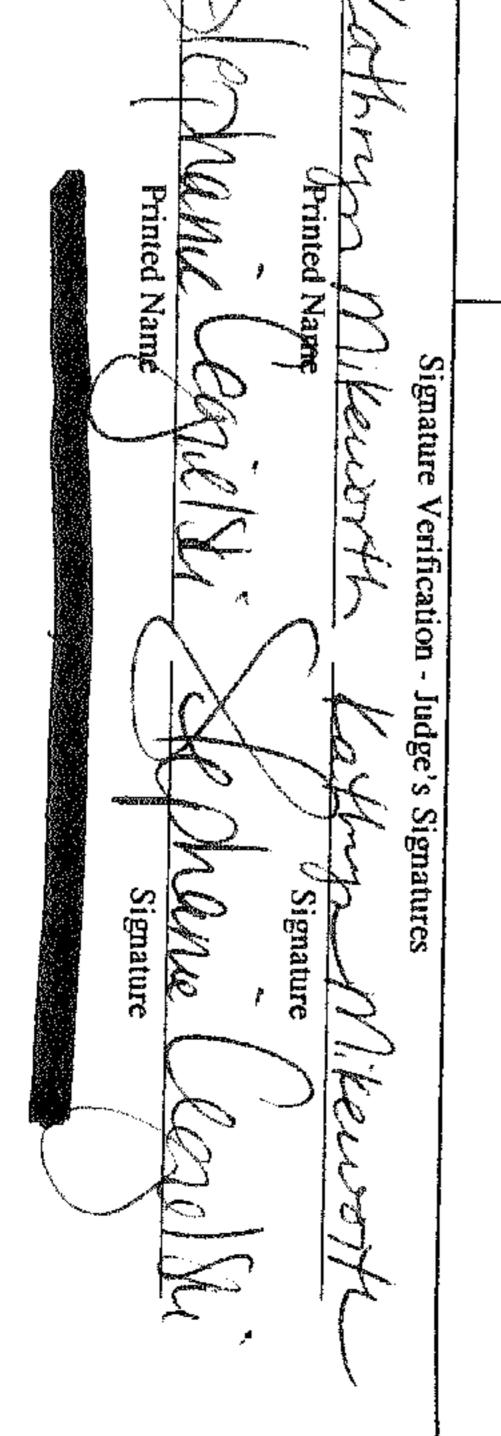
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Absence Ballot Signature Random Audit

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2006 General Election Pueblo County

Absentee Ballot Signature Random Audit

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Signature Verification Tracking Log

2006 General Election
Pueblo County

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Pueblo County

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Signature Verification Tracking Log

2006 General Election
Pueblo County

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2006 General Election

Pueblo County

Absence Ballot Signature Random Audit

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Pueblo County

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Signature Verification Tracking Log 2006 General Election Pueblo County

Absentee Ballot Signature Random Audit

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2006 General Election Pueblo County

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		P		P	38159	MARK W. GRAHAM
		A		P	134135	ERWESTO CHAUSS
				A	23690	SHARLYN I CRISWILL
		A		P	72177	MARTINACASAUS
		P		P	7294	BERNAROUNO ALGARO
		A		P	075	128ANN ALBIN
		A		A	2883K	SULAN AGUILAR
	(see list below)	Agree (A) or Disagree (D)	(see list below)	Agree (A) or Disagree (D)	(Voice II)	
Comments	Reason code	Judge 2	Reason code	/ þvææ	Tracking number	Voter name

Approved by Secretary of State 2005; CRS Revised 3.24.2006 1-8-114.5, SOS Rule 29.2

Printed Name

Pueblo County

	Absentee Ballot Signature	
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A Secretary of State 2005: C	1. An obvious change in the slant of the signature 2. A printed name on one document and a cursive sig 3. Differences in the size or scale of the signatures 4. Differences in the individual characteristics of the 5. Differences in the voter's signature style, such as l 6. Ballots or envelopes from the same household hav 7. Other	MARIANN MCKASM	BETTY A MORSH	アイサストノス・アイスス	JONNA R. MORSSITI	SRNSST 1. MORESCH	PSGGY S LATHAM	CISNOM SILVINSEY	DIKTIN 6	CATRON LANGELLI		NACE X. ROME	SAMSS > VOVACION	DOWNAMI ROWNCICH		Voter name
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Apaproved by Secretary of State 2005; Re-vised 3.24.2006

Signature Verification Tracking Log 2006 General Election Pueblo County Absentee Ballot Signature Random Audit

	slant of the signature cument and a cursive signatures scale of the signatures ual characteristics of the signature style, such as I the same household have	A RU	<	MICHACIM. MICHANAHAN C	AIA I CAAN SCA	KALLYSOR, ELSON, ES	アスペスペスペース2	でをのこって、大名」とから、 つこのをつこ	J'	スペース・インス・スペースのスペース・インス・インス・インス・インス・インス・インス・インス・インス・インス・イン		1 2 1 2 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5	の人へのコープの人人の人人の一人人の人人の一人人の人人の一人人の人人の人人の人人の人人の人人の	~ [TEMPLA II	ンドライングラグ	スタイン Daggar Till スタス		
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Pueblo County

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Approved by Secretary of State 2005; CRS 1-Revised 3.24.2006	slant of the sign cument and a cu scale of the sign lual characteristi signature style, the same house	ROW OTROS	KORA DINO	MARY PADILLA	WERROW A LORTEGA :	THANKEY RINTERS	MARCHAIL AS A SOCIO	HERRICOTT & MODRICOTT	STACY S. MOONSKY	T S S S S S S S S S S S S S S S S S S S	Voter name	
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Signature Verification Tracking Log 2006 General Election Pueblo County

Absentee Ballot Signature
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Signature Verification

2006 General Electic

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29.2	nent the "t"s are crossed, 'cted at the top and bo		D	P		7	3 7	B	D				Agree (A) or Disagree (D)	Judge 1
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Signature Verification Tracking Log

2006 General Election
Pueblo County

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-8-114.5, SOS Rule 2	h as are c	signature on another	22294	100200	32502	4658	Scor	60668	26212	ているこ	18251	RORIB	09000	(4070)	39863	20 2C 0	1809B	86496	racking number (Voter ID)	
9.2	how the "t"s are crossed, "i" onnected at the top and bott	document	7																Agree (A) or Disagree (D)	
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Pueblo County

Absentee Ballot Signature Random Audit

RR 94789 REST 64369 REST 643					29.2	1-8-114.5, SOS Rule	Approved by Secretary of State 2005; CRS
REST 6259							
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(Voter ID) Agree (A) or I-/ Agree (A) or I-/ Disagree (D) (see list below) Disagree (D) (see list below)		C	ee (A) Igree (I		ree (A)		
Reas	Comments		, e	Reason code	90	racking numb	Voter name

Signature Vermealuum 1 2006 General Election

Pueblo County

Voter name FRESD S. CROUNIK FRANKLIWE G. DARROW CATHERINE G. DARROW REN FERNANDE G. DURAN RATHEW R. FINN MATTHEW R. FINN TESSA M. CHARCTA TESSA M. C	Tracking number (Voter ID) 64265 486 19736 116731 126351 136531 61483 61657 62337	Absente Judge 1 Agree (A) or Disagree (D)	Reason code 1-7 (see list below)	Turc Random Agree (A) or Disagree (D) A A A A A A A A A A A A A	Reason code 1-7 (see list below)	Comments
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A S. C. AK	5					
Chorco	135547					
BBD. GARRETT	-			*		
SRIMY GONDAIS	61887			7		
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JOANNS C. GONJAKS	18420 18420					
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MARKL GOWZALES	93235			> *		
1. An obvious change in the slant of the signature	4635)					erification - Judge & Signa
Differences in the individual characteristic	ne signatures, suc	v the "t"s are crossed, "i"	s are dotted, loops are made	on "y"s or "j"s	ĮĮ.	
Differences in the voter's signature style, Ballots or envelopes from the same house. Other	hav	ected at the top and botto	ftom		Mathreto M. Printed Name	nie Rework Kathrehmen.
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Verification Tracking Log

2006 General Election

Pueblo County

Ballot Signature Random

	 Differences in the size or scale of the signatures. Differences in the individual characteristics of the signatures, such as ho Differences in the voter's signature style, such as how the letters are con Ballots or envelopes from the same household have been switched Other 	An obvious change in the slant of the signature A printed name on one document and a cursive signature on another	Į.		サンクのなり、サンドのようのでは、サングのから、サングのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングラのなりのでは、アングのようには、アングラのなりのでは、アングラのでは、アングのでは、アングラのでは、アングラのでのでは、アングラのでは、アングラのでは、アングラのでは、アングラのでは、アングラのでは、アングラのでのでは、アングラのでのでは、アングラのでのでのでは、アングラのでのでは、アングラのでのでは、アングラのでのでは、アングラのでのででは、アングラのでのでは、アングラのでのでは、アングラのでのでは、アングラのでのでのでは、アングラのでのでは、アングラのでのでのでのでのでは、アングラのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでは、アングラのでのでのでのでは、アングラのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでのでので	人につかし アペミクトン アペープ スペープ スペーク スペーク スペーク アクロー アクロー アクロー アクロー アクロー アクロー アクロー アク	13 - 1 - 2 - 1 - 2 - 2 - 2 - 2 - 2 - 2 - 2	8	ANGLIAN WALLEY CONTO	のでにいったことで、公との	及ける で よう に よう に よう に よう で の で の の に の に の に の の に の の の の の の の の の の の の の	アスパース フ・ソシのへくアーンと (以)	RIAINSING ASSAN	KKIK FISKUSK IXUS	アインストアスターの少分名	のののではなくなってののでは、	VECTOR LINES 104865	RICIO D. MAN 133696	(Voter E)	Voter name Tracking number	
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	e on "y"s or "j"s		75	7	D :	7	7	3	P	R	A	A	A	P	P	7	D > 1	A	Disagree (D)	dge 2	aure kandom
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	the Carried Contraction of the C	ature Verification - Judge's Signatures (100000000000000000000000000000000000																		Comments	
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Approved by Secretary of State 2005; CRS Revised 3.24.2006

Signature Vermon Election 2006 General Election Verification Tracking Log

Absentee Ballot Signature Ran

		Absentee	e ballot vigna	ture kandom	Audi		
Voter name	00 U) Ge)n coc	ge 2	Reason code	Comments	
	(Voter ID)	Agree (A) or Disagree (D)	(see list below)	Agree (A) or Disagree (D)	(see list below)		
RICHICA LIBRANSON	2 2 2 2 3 3	J.		P			
ANGGLA H. RSNINGK	(615)	7		A			
7 J	13943 1			A			
MARY RUTH A. MOORS	2000 A	P		A			
ANGSLA C. MENDSNHALL	CHBRI	P					
KSUN P. MMSELY	10822			75			
ROSSMARY MODALSY	153	A		P			
STEWEN D. MC NUFFIS	120 22	P		R			<u>.</u>
PATRICK A. MARSH	1881C	P		B			
BRYAN (NORGAN)	15877	A		P			
MART	43908	Day	5	つつる	5	manis 293 monaggiana princis Lafan Fring Spall	
CHARISS W. MODRS	78536			A			
BRADLSY K. MOORS	2252 2			P			
SANIE 9. NILLER	C8487	Α.		7			
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D. MANGIN	3000	P		7		i	
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Revised 3.24.2006	1-0-114.5, 505 Ruic 27.						70
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Signature Verification Tracking Lo

2006 General Election

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Approved by Secretary of State 2005; CF	1. An obvious change in the slant of the signature 2. A printed name on one document and a cursive of the signatures 3. Differences in the size or scale of the signatures 4. Differences in the individual characteristics of the signatures of the signatures of the signature of th			PERRY H. KANNEY	MARY 5 SOHNIGON	SAD15 8. 1088	るスパーチングス	1010011111111111111111111111111111111	ストスのストス	XATHISSOLL VSSIK	RENNETT P. JACKEN	Voter name
TRS 1-8-114.5, SOS Rule 29	signature on another doc the signatures, such as ho as how the letters are con have been switched			107758	20177	14973	124015	しなるで	202200	20200	136797	Tracking number (Voter ID)
9.2	nent the "t"s are crossed, cted at the top and b				4		R	7	F	7		Agree (A) or Disagree (D)
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	The state of the s											Comments

Pueblo County

Absentee Ballot Signature Random Audit

				29.2	1-8-114.5, SOS Rule	Approved by Secretary of State 2005; CRS
me Karth Kathring	Cother of Mile OPrinted Name			nnected at the top and bottom	such as how the letters are co hold have been switched	Differences in the voter's signature Ballots or envelopes from the same Other
Server L	Printed Name	on "y"s or "j"s	's are dotted, loops are made	't"s are crossed, "	signature on another do	and
Signature Verification - Judge/s Signatures		*		7	THE SURS	FIRNOR
		A		P	123566	MALLORY J. MANPELT
		A		P	3FR8	JSAN M. VALSEIO
		A		A	7 7423	のスプスのののは、カロスス
		7		7	12420)	SIPHUT NONE
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		R		7	86888	
		4		P	2000	175 75AN YORK
	(see list below)	Agree (A) or Disagree (D)	(see list below)	Agree (A) or Disagree (D)	(Voter ID)	
Comments	Reason code	Judge 2	Reason code	Judge 1	Tracking number	Voter name

Signature Verman Election 2006 General Election

Absentee Ballot Signature Random Audit Pueblo County

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me leverth lethymen // Kewerth	Printed Name				•	
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					•	An obvious change in ti
				75	2000 2000	MARD SANDE
		P		P	しる名との	PATRICIA A GAZAS
		D		4	14631	SOWNEY SAMCHEZ
		7		D	16583	MUSELS 1 SEINNES
		7		7	18098	MARYT. SALABAR
		D)		P	52761	MRBTANS 1. GAMUSCS
		73		P	121988	MANNE W. SETTIS
		7		P	574KC9	TRABELLE A STANSE
		P		P	27230	BROTHY SSF BUIC
		7			3635	DURNE A. THOMAS
		7		7	64368	RUTH J. TTIL MAN
		7		P	41515	11NDA 3. 707H
		A		P	ととない	HIJ VAN PELT
		*		A	W O T	DEMORAH SIVELDEZ
	i i	DRIG	4	D S	43237	ESISDON WENL JR.
		7		P	30127	DANA MINICHIL
				ı		
	(see list below)	Disagree (A) or	(see list below)	Disagree (D)		
Comments	Reason code	ge 2	Reason code	Judge 1	Tracking number	Voter name
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Signature Verification Tracking Log 2006 General Election Pueblo County Absence Ballot Signature Random Audit

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gnature Verification - Judge's Sign				(6:77 ₋	e signature on another o	us change in the name on one do es in the size or
		A		P	8950	C5 3, 50 TO
		A		P	OKPE	HENRY BICARDUSIC SR
		7		P	CLATO SES	MRCON A C. CHANGE
	4	DACG	4	THE THE	2001	PHBERTO CHAUSZ
		*		7	61528	THOMAS W. COONSY
		7		A	23869	MARCHUSRITS A. (RUZ
		7		\$	14601	MARICYN IS CANCER
		P		P	218HK	WHITAM BIANS
		P		A	Idenbea	MANCY & NELLAN
		7		A	22059	TARMUNA K. NIDMISTO
		A		P	12329 H	KENNISTH S. SDESCUORT
				*	57455	ORINI LISINS PANK
		P		T C	2002	PUCTUS A FOURNISK
		P		P	104915	SUSTIN M. FOX
		A		\$	2767	CATHERTUS FOX
		A		F	7969	MOS R. ROX
	(ACIDA TOIL DOC	Anagico	₽ **	67 CC		
	uh ‡ 3 kansay na	Agree (A) or		Agree (A) or	(Voter ID)	
Comments	Reason code	Judge 2	Reason code	Judge	Tracking number	Voter name
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Pueblo County

Absentee Ballot Signature Random

Signature Verification - Judge's Signatures					iture	1. An obvious change in the slant of the signature
		A		7	54205	SOHWING L. FICHIS
		A		20	10781	MARJORIS A GUERS
		A		7	13357	VANSS B. SHARRE
		D A B	7	D P	926/8	SHIRISUM, APODERA
		A		7	つのことの	BASSIS MARMSTRUM
		A		7	3658	SANDRAL ANDREWS
		7		P	121165	KOMU R. AMEDET
		7		#	20038	HELENS SCHNEIDER
		7		P	インタン	FOWARD N. SAFFORD
		Z		A	101C2	FRANIX SERNIA
		B		P	2000	LAURIS A. SPRINSTER
		B		75.	76.85	B5TV T 7881
		B			0 20%67	KATHERINE N. TRUSIL
		A		20	67304	PARCE I BURSIS
		3		A	ったののク	RANNERICAPR
		7		7	78230	MICHAGULSTANKSK
	(see list below)	Disagree (D)	(see list below)	Disagree (D)		
		Agree (A) or		No.	(Voter ID)	
Comments	Reason code	Judge 2	Reason code	Judge	Tracking number	Voter name
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Approved by Secretary of State 2005; CRS Revised 3.24.2006

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SOS Rule 29.2

A printed name on one document and a cursive signature on another document

Differences in the size or scale of the signatures

Differences in the individual characteristics of the signatures, such as how the "t"s are crossed, "i"s are dotted, loops are made on "y"s or "j"s

Differences in the voter's signature style, such as how the letters are connected at the top and bottom

Ballots or envelopes from the same household have been switched

Other Printed Name

Signature Verillation Tracking Log

2006 General Election

Pueblo County

Absentee Ballot Signature Random

Signature Verification - Judge's Signatures	That is a second of the second			locument	signature on another	An obvious change in the slant of the signature A printed name on one document and a cursive
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		7		P	うるの	STIN ATION
		P		A	イムハタ	RARBALL HARRIN
		7		P	みらろみ	JAMUSS G. HART
		7		P	163861	USUNDAA, HUNTSK
		7		7	45086	RAMONNA M. GONS7
		7		7	96473	15/5/MN J. GOMEZ
	(see list below)	Disagree (D)	(see list below)	Disagree (D)		
	 	Agree (A) or		Agree (A) or	(Voter ID)	
Comments	Reason code	Judge 2	Reason code	Tudge 1	Tracking number	Voter name

Approved by Secretary of State 2005; CRS Revised 3.24.2006 1-8-114.5, SOS Rule 29.2

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Differences in the voter's signature style, such as how the letters are connected at the top and bottom

Ballots or envelopes from the same household have been switched

Other

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Pueblo County

Absentee Ballot Signature Random Audit

Voter name	Tracking number	phi	Reason code	Judge 2	Reason code	Comments
	(Voter ID)	Agree (A) or	()	Agree (A) or		
			4 7 7	0.00		
ROSSPHINS GARIA	37903	Ŧ		A		
RICHRODICHISMOS	26246	P		A		
RANKY GUTSOKONST	4596	7.		A		
I ANA V. GONZOZO	のなめのの	*		A		
RUTH THRAGON-AN	50 2/K 1 20			P		
PAULIUS ARSILARU	62140	P		4		
UNDA LARAGEN	81792	P		7		
ROBSRT L'SCHERMSRH	1811. ND	7		A		
SHARON IS SHERMSRH	500 S3107	B		A		
SANIE SMEANTH	NOBH	P		R		
THE THE STATE	64578		*			
XAY / TOTA	102/120	D		P		
VICKTS 1. TAYLOK	103699	D		A		
TOOD AIBARIOUS	LL STIM	Y :		7		
SMK R. BAWK	63956	7		7		
11LUS D. BAYU	6396)	4		P		
An obvious change in the slant of the An obvious change in the slant of the A printed name on one document and Differences in the size or scale of the contract of the contrac	7.5h #	nent			Rethre	Signature Verification - Judge's Signatures M. Kework Kathun M. Kewort Many
Differences in the individual charac Differences in the voter's signature Ballots or envelopes from the same Other	he signatures, such as hows how the letters are connave been switched	the "t"s are crossed, "i"s a ected at the top and bottom	are dotted, loops are made on	on "y"s or "j"s	Printed Name Printed Name	Signature Signature
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Pueblo County

Absentee Ballot Signature Ra

slant of the sign cument and a concument and a concument and a concument and a concument signal characteristics all characteristics ignature style, the same house	FROME LA CORPA	MICHASLW. COX	RYAN NICOX	DONNA SICOX	575115 3. COUSTIS	MAROLYN 3. (C) 18775	MELISSAM. COUSTI	WILMA MICARRECU	ALGONSO A. CARRSON	アクジスドネ ひ ナイスナ	RAYMONDOIRECUS	SISANOR L. BURROUS	TORRSST M. BOYN	MONNIS M. SNSWSK	308 8. 1881 TRAN	KON M. BSLTRAD			Voter name
e signature on another the signatures, such as as how the letters are have been switched	100000 TONON	2022	83364	04/20	39338	16488	201212	48867	64444	50663	37614	26/24	1000 J	カンペン	2660	5888		J	Tracking number
"t"s are crossed, "i"s at the top and botton		P	D	P	7		P	7	7	P	7	P	P	B		7	Disagree (D)	Agree (A)	
re dotted, loops are made																	(see list below)	l .	Reason code
on "y"s or "j"s			P	D .	7	7	7	P	A	P	3	7	D	P	B	A	Disagree (D)	Agree (A)	Judge 2
Significant Significant Name Significant Name Name Name Name Name																	(see list below)	-	Reason code
Signature Verification - Judge's Signatures Tileworth lathur Michael Signature Signature Signature Werification - Judge's Signatures Signature Verification - Judge's Signatures Signature Werification - Judge's Signatures																			Comments

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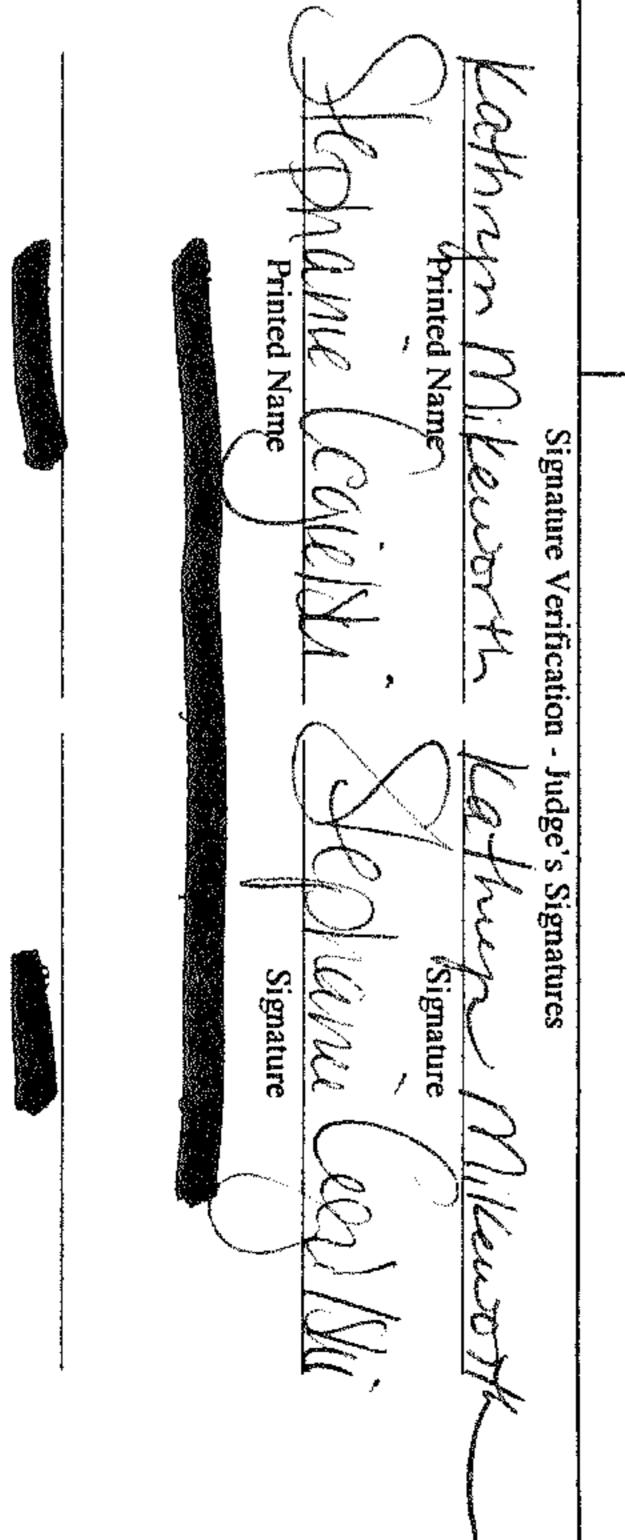
Verification Tacking

2006 General Election

Pieblo County

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Approved by Secretary of State 2005; CRS Revised 3.24.2006 SOS Rule 29.2



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Differences in the size or scale of the signatures

Differences in the individual characteristics of the signatures, such as how the "t"s are crossed, "i"s are dotted, loops are made on "y"s or "j"s

Differences in the voter's signature style, such as how the letters are connected at the top and bottom

Ballots or envelopes from the same household have been switched

Other

Verification

2006 General Election Pueblo County

Absentee Ballot Signature Random

Approved by Secretary of State 2005; CRS Revised 3.24.2006 1-8-114.5 SOS Rule 29.2

Pueblo County

Absentee Ballot Signature Random Audit

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signature on another the signatures, such as as how the letters are have been switched	からろう	2 3 3 3	76523	0000	多した	50204	40101	グ1678 	くらたなり	2	しろいのひと	12020	22.5	121440	31375	080	(Voter ID)	Tracking number
"t"s are crossed, d at the top and b	7		*	4	T .	À	7	4	A	P	A.	A		P		P	Agree (A) or Disagree (D)	Judge 1
"i"s are dotted, loops are made ottom																	(see list below)	Reason code
on "y"s of "j"s	7	P	D	#		P	7	P	7	D	7	P		P	P	A	Agree (A) or Disagree (D)	Judge 2
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Signature Verification - Judge's Signatures Name Name Name Signature Signature Signature Signature																		Comments

Approved by Secretary of State 2005; CRS Revised 3.24.2006 SOS Rule 29.2

Signature Verification Tracking Log

2006 General Election
Pueblo County

Absentce Ballot Signature Random Audit

98).2	1-8-114.5, SOS Rule 29	Approved by Secretary of State 2005; CRS Revised 3.24 2006
	Name Charle Holland Signature Signature	Printed Nam			•	have been switched	Ballots or envelopes from the same Other
	Signature /	Printed Name	on "y"s or "j"s	s are dotted, loops are made)m	the "t"s are crossed, "i"	ures of the signatures, such as ch as how the letters are	 Differences in the size or scale of the signatures Differences in the individual characteristics of the signatures Differences in the voter's signature style, such a
	ature Ventication - Judge's Signa	アをなる			document	signature on another	An obvious change in the stant of the A printed name on one document and
			7		F	MSBB	LUCILLE A. DUES
			P		7	347S8	DAVID W. DUNI
	Two Applications was coeffect	4	Dace	4	الا الا	01896	TYOUAS DIAZ
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			7		P	75E037	FRANK G. GWAGLIARN
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			7		P	122812	RSBSCIAR GROSSMAN
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		(see list below)	Agree (A) of Disagree (D)	(see list below)	Agree (A) or Disagree (D)	(Voter ID)	
	Comments	Reason code	Judge 2	Reason code	, oge	Tracking number	Voter name
			1 •	O ED SALE OF TABLE	A BOUCHEY		

Signature Verification Tracking Log 2006 General Election Pueblo County

Absentee Ballot Signature Random Audit

			C Dance Orgin				
Voter name	Tracking number (Voter ID)	Agree (A) or Disagree (D)	Reason code 1-7 (see list below)	Agree (A) or Disagree (D)	Reason code 1-7 (see list below)		Comments
MANDIA PACHECO	166076	P		P			
PANUAS. PADILLA	37545 100 100 100 100 100 100 100 100 100 10			7			
ROMINON. PADIUS	73885	P		P			
NSMN S. PURKSK	1	P		7			
MANS CIPARKE	67	4		7			
DAMINA R. MANLICA	20708	7		7			
ROBOTHY CIPSIANTA	16840	P		7			
SILVANO PRRIOTA	49968	7		P			
B5188113. PO785710	28961	P		A			
JUNESARCIA	40584	A		P			
GAIL L. MASSARO	17980	4		A			
ROBSRTW-ROBERSK	n igosay	P		A			
ALUTUB. B. ROUSRA	16.806			A			
MAROLS, RIUSRA	91884	7		A			
STELLA M. RANAKO	11/CH 11/68			1			
DAN RADA KOVICH	シイでを含め	P		A			
 An obvious change in the slant of the signature A printed name on one document and a cursive Differences in the size or scale of the signatures 	ture sive signature on another document tures	nent			Sign Strategy (Sign	ature Verification - Judge's	Signatures (One) (U)
Differences in the individual charac Differences in the voter's signature Ballots or envelopes from the same Other	teristics of the signatures, such as how the style, such as how the letters are connecte household have been switched	the "t"s are crossed, "i"s a cted at the top and bottom	are dotted, loops are made on	m "y"s or "j"s	Printed Name Printed Name	ewant Ra	Signature Signature
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Pueblo County

Absentee Ballot Signature Random Audit

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1-8-114.5, SOS Rule 29	signature on another he signatures, such as s how the letters are ave been switched	11848	つのないろ	8888	イスクソ	16044	7995	6415H	80108	52133	2 32/56	66167	40144	28826	24765	となると	25321	(Voter ID)	Tracking number
.2	document s how the "t"s are crossed, "i"s a connected at the top and bottom	P	P	P		P	A	D	P	P	P	DES	P	D	7	A	A	Agree (A) or Disagree (D)	Judge 1
	's are dotted, loops are made om											5						(see list below)	Reason code
	on "y"s or "j"s	A	P	A	A	A	P	A	7	A	B	D :00%	A	P	P	P	A	Agree (A) or Disagree (D)	Judge 2
	Printed P. Printed P. Signature Printed P. Printed											S						(see list below)	Reason code
	Tame Same	Signature Verification - Indge's Signatures										Someone with app of pure to							Comments
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Signature Verification Trac 2006 General Election Tracking Log

Pueblo County

Absentee Ballot Signature Random Audit

 An obvious change in the slant of the signature A printed name on one document and a cursive signature on another document Differences in the size or scale of the signatures Differences in the individual characteristics of the signatures, such as how the "t"s are crossed Differences in the voter's signature style, such as how the letters are connected at the top and l Ballots or envelopes from the same household have been switched Other 	PRANK ONICH 10432 A	FRANCIS IN RIXTON LOSSO P	SUDRS F. SJSSNSTSIN 596 B	MADS S. SCROEFING 25844 B	BONN 5 M. SKARKS 1114348 A	1 SARW SLOAN 107348 A	RUSNIN B SMITH 14095 B	MARIA SMITH ENDER	5787 G892	128815 1 S	PRANKIN T. STRAZKONE (1) 363) B	MR15711115 L. 540RS 117599 1A	WREHL J. SMICHMONTH 16496 D	SUDITH KRAICA MONTH 10684 B	RIGHNIK. TURNER 57367 A	MAMNEL B. THETS 117 613 A	Disagree	(Voter ID) Agree (A	Voter name Tracking number Judge 1
ed, "i"s are dotted, loops are made									5 (2007)				\$ N				(D) (see list below)		Reason code
on "y"s or "j"s		*		15	P	Z -	D	P	D. C.	A	A	7	D D Ca	4	F	F	Disagree (D)	Agree (A	Judge 2
To the desired of the second o									U				N				(see list below)		Reason code
Signature Verification - Judge's Signatures Name Name Signature Signature Signature Signature Signature Signature Signature													Lemale Sicroud appi approved voter some bullet.						Comments

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Pueblo County

Absentee Ballot Signature Random

1. An obvious change in the slant of the signature 2. A printed name on one document and a cursive signature 3. Differences in the size or scale of the signatures 4. Differences in the individual characteristics of the signature 5. Differences in the voter's signature style, such as how the 6. Ballots or envelopes from the same household have been 7. Other		TAMARA K. WILEY	NORMAN WARD	DOCALLY X XX ROSRRY MANNER	A SING SINGALING	OLIVE CICAL CO			スペースによることによる		CONSOLA NAME OF CONSOLA	ONTOIN LONG ONLOW	MAITSEL MINING GOR		*
signatures, such as how the "f"s are crossed, "in ow the letters are connected at the top and bothe been switched		252	SI P	16/96A	かった	4 A	なり、これの	4 125		2	1 V	7 7 7	(4) A	Ė	o number Tidge
"s are dotted, loops are made tom														(see list below)	Reason code
on "y"s or "j"s			P	P	A	*		A	7	A	A	P		Agree (A) or Disagree (D)	Judge 2
Sig Wrinted Name Printed Name														(see list below)	Reason code
Signature Verification - Judge's Signatures **Verification - Judge's Signature **Signature** **Signature**															Comments

Signature Verification Tracking Log 2006 General Election Pueblo County Absence Ballot Signature Random Audit

				.2	1-8-1 14.5, SOS Rule 29	Approved by Secretary of State 2005: CRS
Vame Vame Vame Vame Signature Signature Signature	The Printed Printed	S., S. ot., ac.	are dotted, loops are made on	document how the "t"s are crossed, "i"s a connected at the top and bottom	ive signature on another ures of the signatures, such as ch as how the letters are old have been switched	2. A printed name on one document and a cursive 3. Differences in the size or scale of the signatures 4. Differences in the individual characteristics of the 5. Differences in the voter's signature style, such a 6. Ballots or envelopes from the same household h 7. Other
Varification Indea's Signatures						
					X6102	rramins ninky
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		Þ		7	215/2	TOD DARIOUS
		A		\$	20/14	CARCIA MINISTE
		P		P.	688	ノーファースタング
		A		P	62514	FLENDAL. ROBSRIS
		A		P	28015	BSRNARD T. ROBINSON
		P		A	125148	NARY C. TRUSILLO
		A		P	6130	SHIRLSY I RUFF
		A		7	10049	FF02 COFF
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		A		Ţ	C 8 20	JERIN B POTTER
	(see list below)	Agree (A) or Disagree (D)	(see list below)	Agree (A) or Disagree (D)	(Voter ID)	
Comments	Reason code	Judge 2	Reason code	Judge	Tracking number	Voter name

Signature Verification Tracking

2006 General Election

Pueblo County

Absentee Ballot Signature Random

				2	1-8-114.5, SOS Rule 29.2	Approved by Secretary of State 2005; CRS Revised 3.24.2006
signature Signature	Printed Name					
Hework Vahren Mitework	Canner P			connected at the top and bottom	household have been switched	6. Ballots or envelopes from the same house 7. Other
me Signature Con W	Printed Name	on "y"s or "j"s	are dotted, loops are made	"t"s are crossed, "i"s	the signatures, such as	Differences in the size or scale of the significances in the individual characteristic of the significances in the individual characteristics.
Signature Verification Judge's Signatures				mení	gnature cursive signature on another document	 An obvious change in the slant of the signature A printed name on one document and a cursive
		1			5320)	MARK ALEN WHITE
		*			1826	BORIS K WEST
		4		1	66214	CEMIS E WELLS
				A	125728	DAILIP 6 DEMARCO
		A-			122474	MICHAG TINN
				,	31754	FLAINE S. DOWCA
					1895b	BOM SOM
				1	55528	MUSAN (WILSON
					62538	HOME O. WILLERO
		A			30759	THE WINDOWSER
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PRINTED VS CURSIVE-Rinted Cor Advisor	2	JO 0(2	りは、	8623	TROUNT S SA
		A		X	815TB	TRANE V HOUSE
		\			18 238	THREET MITHER
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	(see list below)	Disagree (D)	(see list below)	passed ve		
Comments	Reason code	2 2	Reason code	5 %	Tracking number	Voter name
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